El Cerrito



TECHNICAL ADVISORY COMMITTEE MEETING NOTICE & AGENDA

Hercules

DATE & TIME: Thursday, July 12, 2018 • 9:00 AM – 11:00 AM

LOCATION: WCCTAC Offices • 6333 Potrero Ave. at San Pablo Avenue, El Cerrito, CA 94530 TRANSIT OPTIONS: Accessible by AC Transit #72, #72R, #72M & El Cerrito del Norte BART Station

Pinole

1. CALL TO ORDER and SELF-INTRODUCTIONS

Estimated Time*: 9:00 AM, (5 minutes)

2. PUBLIC COMMENT

Estimated Time*: 9:05 AM, (5 minutes)

Richmond

The public is welcome to address the TAC on any item that is not listed on the agenda. Please fill out a speaker card and hand it to staff. Please limit your comments to 3 minutes. Pursuant to provisions of the Brown Act, no action may be taken on a matter unless it is listed on the agenda, or unless certain emergency or special circumstances exist. The TAC may direct staff to investigate and/or schedule certain matters for consideration at a future TAC meeting.

San Pablo

3. ADOPTION OF AGENDA

Estimated Time*: 9:10 AM, (5 minutes)

4. CONSENT CALENDAR

Estimated Time*: 9:15 AM, (5 minutes)

Contra Costa County

A. Minutes & Sign in Sheet from June 7, 2018

Recommendation: Approve as presented.

Attachment: Yes

5. REGULAR AGENDA ITEMS

AC Transit

A. STMP Nexus Update Part 1: Presentation on Development Fees and VMT

Description: MTC recently hosted the forum "Moving from LOS to VMT, Part II: Show me the (fee) Money!" at which Robert Spencer, a subconsultant on the STMP Nexus Update, served as a panelist. As this topic is timely and the TAC has previously expressed interest in the matter, Mr. Spencer was invited to share his presentation with the TAC.

BART

Recommendation: Receive presentation.

Attachment: No

Presenter/Lead Staff: Robert Spencer, Urban Economics

Estimated Time*: 9:20 AM, (20 minutes)

WestCAT

B. STMP Nexus Update Part 2: Maximum Potential Allowable Fee

Description: Based on the consultant's prior work presented in earlier memos regarding future housing and employment projections in West County, they have calculated how much of the cost of the projects on the draft project list could be attributable to new development. From that, they calculated what the maximum potential fee WCCTAC could charge new development. The consultants prepared a memo, attached, explaining this process which will serve as the basis for discussion.

Recommendation: Provide comments on draft memo and if appropriate, forward a recommendation to the Board regarding the memo.

Attachment: Yes

Presenter/Lead Staff: Julie Morgan and Francisco Martin, Fehr and Peers / Leah Greenblat, **WCCTAC Project Manager**

Estimated Time*: 9:40 AM, (60 minutes)

C. Update on WCCTAC Board's I-80 Ad-hoc Subcommittee Work

Description: The Subcommittee sent letters to CCTA, Caltrans, CHP, MTC and ACTC regarding operating conditions of the I-80 HOV lane and proposing additional enforcement and a twopart study to develop short and longer-range improvements. Staff will update the TAC on responses received from the agencies and discuss possible next steps.

Recommendation: Receive update and provide direction.

Attachment: No

Presenter/Lead Staff: John Nemeth and Leah Greenblat, WCCTAC Staff

Estimated Time*: 10:40 AM, (15 minutes)

D. Statewide and Regional ATP Cycle 4: Projects within West County

Description: Caltrans issued its Statewide Call for Projects for the Active Transportation Program (ATP) Cycle 4 grant applications and MTC issued its Regional Call for Projects for ATP. Both are due July 31, 2018.

Recommendation: Share information on which jurisdictions are applying for projects in West County and identify if any coordination is necessary.

Attachment: No

Presenter/Lead Staff: WCCTAC Staff

Estimated Time*: 10:55 AM, (10 minutes)

6. STANDING ITEMS

A. Technical Coordinating Committee (TCC) Report

Recommendation: Receive update.

Attachment: Yes: Staff Report for Agenda Item #5 - Incorporating Locally Reviewed Plan Bay Area 2040 Projections 2017 Land Use into the CCTA Countywide Travel Demand Forecasting Model

Presenter/Lead Staff: WCCTAC's TCC Representatives & WCCTAC Staff

Estimated Time*: 11:05 AM, (5 minutes)

B. Future Agenda Items

Recommendation: Receive update.

Attachment: No

Presenter/Lead Staff: WCCTAC's TCC Representatives & WCCTAC Staff

Estimated Time*: 11:10 AM, (5 minutes)

for JN

7. ADJOURNMENT

Description / Recommendation: Adjourn to the next regularly scheduled meeting of the TAC on Thursday, September 13, 2018. (The next regular meeting of the WCCTAC Board is Friday, July 27, 2018.)

Estimated Time*: 11:15 AM

I, John Nemeth, declare under penalty of perjury that this agenda has been posted at least 72 hours in advance at the WCCTAC Offices, 6333 Potrero Ave. El Cerrito, CA and on WCCTAC's website: www.wcctac.org.

John Nemeth, Executive Director,

WCCTAC

- In compliance with the Americans with Disabilities Act of 1990, if you need special assistance to participate in the WCCTAC TAC meeting, or if you need a copy of the agenda and/or agenda packet materials in an alternative format, please contact Valerie Jenkins at 510.210.5930 prior to the meeting.
- If you have special transportation requirements and would like to attend the meeting, please call the phone number above at least 48 hours in advance to make arrangements.
- Handouts provided at the meeting are available upon request and may also be viewed at WCCTAC's office.
- Please refrain from wearing scented products to the meeting, as there may be attendees susceptible to environmental illnesses. Please also put cellular phones on silent mode during the meeting.
- A meeting sign-in sheet will be circulated at the meeting. Sign-in is optional.



El Cerrito

WCCTAC TAC Meeting Minutes

Hercules

Pinole

Richmond

MEETING DATE: June 7, 2018

MEMBERS PRESENT: Mike Roberts, Hercules; Yvetteh Ortiz, El Cerrito; Denee Evans,

Richmond; Lori Reese-Brown, Richmond; Misha Kaur, Richmond; Rob Thompson, WestCAT; Nathan Landau, AC Transit; Robert

Sarmiento, County; Amanda Booth, San Pablo

GUESTS: Bill Pinkham, CBPAC; Kirsten Ricker, 511 CC; Will Provost, City of El

Cerrito; Will Bueller, AC Transit

STAFF PRESENT: John Nemeth, Leah Greenblat, Joanna Pallock and Coire Reilly

ACTIONS LISTED BY: WCCTAC Staff

Contra Costa

County

San Pablo

AC Transit

BART

WestCAT

| ITEM | ITEM/DISCUSSION | ACTION/SUMMARY |
|------|--|--|
| 1. | Called to Order | The meeting was called to order at 9:04 a.m. |
| 2. | Public Comment | None. |
| 3. | Consent Calendar: a. Action Minutes and Sign-in Sheet from April 12, 2018 | Moved by Ortiz, seconded by Roberts and unanimously adopted. |
| 4. | PASS Application | Greenblat presented on WCCTAC's application to MTC's signal re-timing program (PASS) for the San Pablo Avenue Corridor. There is a shortfall of roughly \$85,000 that WCCTAC could cover using its 28b funds. MTC also will not cover the TSP component of the proposal which included work that Caltrans hasn't completed as part of the I-80 SMART Corridor Project. Staff recommended and the TAC concurred that the Board needed to receive an update on the incomplete TSP work and follow-up meetings with CCTA and Caltrans are needed. |

| ITEM | ITEM/DISCUSSION | ACTION/SUMMARY |
|------|--|--|
| 5. | Express Bus Implementation Plan Update | Greenblat reported the selection of Kimley Horn as the consultant team for the grant- funded study. The new study advances express bus concepts identified in the West County High Capacity Transit Study. |
| 6. | Project Management and Grant Administration Tools | Nemeth explained at the last Board meeting, the Board asked staff seek input from member agencies on the usefulness of software for grant administration. Feedback from the TAC concluded that one software package could not serve the needs nor be able to be beneficial to justify the training, purchase and ongoing tracking. |
| 7. | AC Transit Signal Prioritization on San Pablo Ave | AC Transit staff member Will Bueller gave a presentation on how the AC Transit Traffic Signal Prioritization program currently works and plans to upgrade the system with a\$10 M using GPS instead of infra-red technology within its service area. |
| 8. | Shared Mobility Services and Local Government | Reilly facilitated a discussion on bikeshare programs locally and recent experience from the City of El Cerrito's dockless Lime Bike program and Richmond's upcoming docked program. There was general consensus that further discussion among the jurisdictions is needed and there was general interest in developing guidelines, policies and best practices. |
| 9. | TCC Update | There was no May meeting. |
| 10. | Adjourn | The meeting adjourned at 11:07 AM. |



DRAFT TECHNICAL MEMORANDUM

Date: June 19, 2018

To: Leah Greenblat and John Nemeth, WCCTAC

From: Francisco Martin and Julie Morgan, Fehr & Peers

Subject: West County STMP Update: DRAFT Nexus Analysis and Cost Allocation

OK17-0177

The West Contra Costa Subregional Transportation Mitigation Program (STMP) is a development impact fee program that generates funds for regional and subregional transportation improvement projects. The STMP was first adopted in 1997, and an updated nexus study was prepared in 2005. The current effort is to update the program by completing a new nexus study; the following tasks have been reviewed by the West Contra Costa Transportation Advisory Committee (WCCTAC) Technical Advisory Committee (TAC) and completed to date:

- Conducted a review of the 2005 nexus study, current fee levels, and fee program administration and compared its methods to current professional best practices.¹
- Reviewed historical and projected housing and job growth in West County.² During the
 September 14, 2017 meeting, the WCCTAC TAC recommended a 0.9 percent annual
 housing growth rate and 1.2 percent annual job growth rate assumption for use in the
 nexus study update. The Board reviewed and accepted this suggestion during the
 December 8, 2017 meeting.
- Developed a set of filtering criteria that can be applied to proposed transportation projects in West County to define STMP-eligible projects.³ The criteria were accepted by the TAC

¹ The information is summarized in the technical memorandum titled West County STMP Update: Review of Prior Nexus Study, Current Fee Levels, and Fee Program Administration (Fehr & Peers, July 25, 2017).

² The information is summarized in the technical memorandum titled *West County STMP Update: Review of Growth Projections* (Fehr & Peers, August 21, 2017).

³ The information is summarized in the technical memorandum titled *West County STMP Update: Potential New Project List Criteria* (Fehr & Peers, September 5, 2017).



- during the September 14, 2017 meeting and were reviewed and accepted by the Board during the December 8, 2017 meeting.
- Prepared an Existing Conditions summary of current transportation operations along Routes of Regional Significance, existing transit services, and existing pedestrian and bicycle infrastructure to identify existing deficiencies.⁴
- Developed project list that will be eligible to receive funds from the fee program.⁵

Impact fees are established under a state law known as AB 1600, the Mitigation Fee Act. Fees charged pursuant to this legislation are used to build capital facilities needed to serve the demands generated by new development. Fees are not used to correct existing deficiencies, but rather are intended to address future needs. There must be a demonstrated relationship, or "nexus," between the amount of the fee, the cost of the facilities, and the types of development on which the fee is imposed. This memorandum is intended to present the information needed to demonstrate those relationships.

CAPITAL IMPROVEMENT PROJECTS

The WCCTAC TAC recommended and Board approved a list of capital improvement projects for inclusion in the updated STMP. This list contains a combination of projects currently in the STMP, as well as projects that have been identified through the review of recent planning documents, the application of project eligibility criteria, and feedback from the TAC and Board. Overall, the purpose of the projects remains the same as when the STMP was first adopted. These projects are intended to provide congestion relief and mitigate traffic impacts on regional routes through capacity improvements on those routes, improved transit services for subregional and regional travel, and improved facilities that allow West County residents to more efficiently access regional routes and transit services. **Table 1** displays the updated STMP list, and the project locations are shown on **Figure 1**. All projects on the list are grouped into the following categories:

⁴ The information is summarized in the technical memorandum titled West County STMP Update: Review of Existing Conditions (Fehr & Peers, September 6, 2017).

⁵ The information is summarized in the technical memorandum titled *West County STMP Update: Draft Projects for Consideration* (Fehr & Peers, February 15, 2018).



- Complete streets projects
- Other bicycle and pedestrian-focused improvements
- Transit and station-related improvements
- Local street and intersection improvements
- Freeway and interchange improvements

A detailed version of the project list is also provided in **Attachment A**.

TABLE 1
PROPOSED STMP PROJECTS AND ESTIMATED COST

| ID | Project | Description | Estimated Cost (2018\$) |
|-----|--|--|-------------------------|
| Con | plete Streets Projects | | |
| | | a.) Construct bike and pedestrian improvements along San Pablo Avenue from Rodeo to Crockett. | \$ 8,610,000 |
| | | b.) Construct bicycle, pedestrian, and transit improvements along San Pablo Avenue between La Puerta Road and Hilltop Drive. | \$ 3,150,000 |
| 1 | San Pablo Avenue Complete Streets Projects | c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue from Rivers Street in San Pablo to Lowell Avenue in Richmond. | \$ 13,755,000 |
| | | d.) Implement Complete Streets improvements along San Pablo Avenue including directional cycle track and other bicycle, pedestrian and transit improvements in El Cerrito. | \$ 8,190,000 |
| | | e.) San Pablo Avenue Class I Boardwalk between John Muir Parkway and Sycamore Avenue. | \$ 398,000 |
| | | f.) Complete bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks. | \$ 16,800,000 |
| 2 | Appian Way Complete Streets Project | Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante between Allview Avenue and San Pablo Dam Road. | \$ 23,310,000 |



TABLE 1
PROPOSED STMP PROJECTS AND ESTIMATED COST

| ID | Project | Description | Estimated Cost (2018\$) |
|-----|---|--|----------------------------|
| 3 | San Pablo Dam Road Improvements in Downtown El Sobrante | Provide complete street improvements on San Pablo Dam Road between El Portal Drive and Castro Ranch Road. | \$ 10,422,000 |
| Oth | er Bicycle and Pedestrian- | | |
| 4 | Bay Trail Gap Closure | Close key Bay Trail gaps in West Contra Costa County, which can improve access to transit facilities near the Bay Trail. | \$ 12,276,000 |
| 5 | Ohlone Greenway Improvements | Implement crossing, wayfinding, signing, lighting, safety and security, and landscaping improvements along Ohlone Greenway. | \$ 3,045,000 |
| 6 | I-580/Harbour Way Interchange Pedestrian & Bicycle Access Improvements | Improve pedestrian and bicycle crossings at the I-580/Harbour Way interchange ramps. | \$ 519,000 |
| 7 | I-580/Marina Bay Parkway Interchange Pedestrian & Bicycle Access Improvements | Improve pedestrian and bicycle crossings at the I-580/Marina Bay Parkway interchange ramps. | \$ 1,095,000 |
| | Richmond "Ferry to | a.) Bicycle Boulevard in Point Richmond area: from the new trail at Tewksbury & Castro to existing Bay Trail at S. Garrard & Richmond Ave. | \$ 1,150,000 |
| 8 | Bridge" Bicycle Network Improvements (connecting Ferry Terminal with | b.) Class 1 trail in Point Richmond to Richmond Greenway, including S. Garrard Blvd and W. Ohio Ave. | \$ 2,950,000 |
| | Richmond-San Rafael Bridge Bay Trail) | c.) Two-way cycle-track and road diet on W. Cutting Blvd, Cutting Blvd, and Hoffman Blvd. | \$ 3,550,000 |
| | | d.) Two-way cycle-track on Harbour Way South: Hoffman Blvd to Ferry Terminal. | \$ 1,100,000 |



TABLE 1
PROPOSED STMP PROJECTS AND ESTIMATED COST

| ID | Project | Description | Estimated Cost (2018\$) |
|------|--|--|----------------------------|
| Tran | nsit and Station-Related I | mprovements | |
| 9 | I-80 Express Bus Service | Express Bus Service on I-80 from Hercules Transit Center south to Berkeley, Emeryville, Oakland, and expanded service to San Francisco, with intermediate stops at the Richmond Parkway Transit Center, a potential I- 80/Macdonald Avenue Express Bus/BRT transit center, and other intermediate stops. | \$ 109,203,000 |
| 10 | Hercules Regional Intermodal Transportation Center | Complete construction of the new train stop for Capitol Corridor service, including parking, station platform, signage and plazas, rail improvements, bicycle and pedestrian access improvements (e.g. Bay Trail connections), etc. | \$ 53,550,000 |
| 11 | BART Extension from Richmond Station | BART extension from the Richmond BART Station to Contra Costa College. Only the planning, conceptual engineering and program level environmental clearance phases of the project are included. | \$ 14,700,000 |
| 12 | San Pablo Avenue Transit Corridor Improvements | Bus Rapid Transit (BRT) on San Pablo Avenue approximating the existing 72R Rapid Bus route from downtown Oakland to the Richmond Parkway Transit Center and extending Rapid Bus from the Richmond Parkway Transit Center to the Hercules Transit Center. | \$ 192,150,000 |
| 13 | 23rd Street Transit Corridor Improvements | 23rd Street BRT from Richmond Ferry Terminal and UC Berkeley Richmond Field Station to Richmond BART/Capitol Corridor station, then continuing to Contra Costa College. | \$ 121,800,000 |
| | West County BART | a.) El Cerrito Plaza Station Modernization and Capacity Enhancements. | \$ 49,442,000 |
| 14 | Station Access, Parking & Capacity Improvements | b.) El Cerrito Plaza BART Pedestrian & Bike Safety and Access Improvements. | \$ 1,260,000 |
| | , | c.) Richmond BART Pedestrian & Bike Safety and Access Improvements. | \$ 3,465,000 |



TABLE 1
PROPOSED STMP PROJECTS AND ESTIMATED COST

| ID | Project | Description | Estimated Cost (2018\$) |
|------|---|--|----------------------------|
| | | d.) Richmond Crossover Project. | \$ 34,759,000 |
| 15 | Planning, engineering, environmental studies, and construction of the public transportation-related improvements at the El Cerrito Del Norte BART station's Transit Oriented Development project. | | \$ 37,761,000 |
| Loca | al Street and Intersection | Improvements | |
| 16 | San Pablo Avenue Intersection Realignment at 23rd Street and Road 20 | Realignment of skewed 5-legged intersection as part of a bridge removal project that will enhance pedestrian, bicycle and future BRT access. | \$ 15,120,000 |
| Free | way and Interchange Imp | provements | |
| 17 | I-80/San Pablo Dam Road Interchange Improvements (Phase 2) | Reconstruct the existing I-80/San Pablo Dam Road interchange (including modifications to the El Portal Drive and McBryde Avenue ramps) and provide improved pedestrian and bicycle facilities. | \$ 84,788,000 |
| 18 | I-80/Central Avenue Interchange Improvements (Phase 2) | Improve traffic operations and multimodal access at the I-80/Central Avenue interchange and along Central Avenue between Rydin Road and San Pablo Avenue. The project will be completed in two phases. | \$ 15,225,000 |
| 19 | I-80/Pinole Valley Road Interchange Improvements | Improve merge onto the I-80 mainline from the EB Pinole Valley Road on-ramp to address vehicles accelerating uphill after stopping at ramp meter, in addition to ramp-terminal intersection improvements. | \$ 10,959,000 |
| | | Total Estimated Cost | \$ 854,502,000 |

Notes: See Attachment A for detailed project descriptions.



COST ESTIMATES

For the purposes of the STMP, it is necessary to have an estimate of the cost to implement each of the capital improvement projects on the project list. Cost estimates were developed for the STMP based on information provided in recent planning documents and input from the TAC. The year that cost estimates were developed varied for each project. To account for this, all cost estimates have now been escalated to 2018 dollars. The estimated cost of each project is shown on Table 1. Additional documentation of the cost estimates described above is provided in **Attachment B**.

GROWTH PROJECTIONS

An important step in quantifying the nexus relationship is to determine the amount of new development anticipated in the planning horizon (year 2040) of the study. As described previously, Fehr & Peers reviewed historical and projected housing and job growth in West County. Based on this information, the TAC recommended and the Board approved a 0.9 percent annual housing growth rate and 1.2 percent annual job growth rate for use in the nexus study update. These projections were incorporated into the year 2040 land use file of the Contra Costa Transportation Authority (CCTA) travel demand model in the appropriate Transportation Analysis Zones (TAZs) for the West County region. **Table 2** shows the amount of new development anticipated based on applying those growth rates; the number of dwelling units in West County would increase by 18,725 units (a 20 percent increase over current conditions), and the number of jobs would increase by 18,794 jobs (a 26 percent increase). Total "service population" in West County, which is the sum of population plus jobs, is expected to increase 24 percent over current conditions.



TABLE 2
FORECASTED GROWTH IN WEST COUNTY

| | Residential (Dwelling Units) | | | Non-Residential (Jobs) | | | | Service |
|--|------------------------------|------------------|---------|------------------------|--------|------------|--------|--------------------------------------|
| Year | Single- Family | Multi- Family | Total | Office | Retail | Industrial | Total | Population (Population + Jobs) |
| 2018 | 65,727 | 28,657 | 94,384 | 45,920 | 16,172 | 9,525 | 71,617 | 338,922 |
| 2040 | 70,412 | 42,697 | 113,109 | 60,528 | 19,485 | 10,398 | 90,411 | 420,959 |
| Net Increase | 4,685 | 14,040 | 18,725 | 14,608 | 3,313 | 873 | 18,794 | 82,037 |
| Net Increase as % of Total 2040 Amount | 7% | 33% | 17% | 24% | 17% | 8% | 21% | 19% |

Source: Fehr & Peers, 2018.

As noted above, the CCTA travel demand model land use forecasts for West County, which are based on data from the Association of Bay Area Governments (ABAG), represent residential uses in terms of dwelling units and non-residential uses in terms of numbers of employees. However, because fees are typically assessed on the basis of building area, for the purpose of establishing fee rates the forecasts of total employees have been converted to square feet of non-residential development by applying the following typical factors:

• Office: 3 employees per 1,000 square feet

• Retail: 2 employees per 1,000 square feet

Industrial: 1 employee per 1,000 square feet

All uses were then converted to dwelling unit equivalents (DUEs), to account for the fact that different development types generate traffic with different characteristics, and to use a common unit of measurement. This conversion was accomplished by applying use-specific AM peak hour vehicle trip generation rates from the Institute of Transportation Engineers (ITE) *Trip Generation*, 10th Edition. **Table 3** contains the conversion factors used to calculate DUEs in this study. The results of the DUE conversion are presented in **Table 4**.



Following the same approach used in the 2005 STMP nexus study, the DUE conversion factors have been based on AM peak hour trip generation rates. The 2005 nexus study explained that the purpose of using AM peak hour rates was so as to "not overburden the application of the traffic fees on retail development." Using the AM peak hour rates will allow the resulting fee calculations to be more directly compared to the current STMP fees. It would be possible to use PM peak hour trip rates instead; most transportation facilities are designed to accommodate usage during peak periods, and the PM peak is typically the time period of highest overall travel activity. Changing to the PM peak trip rate would likely result in higher fees for retail uses and lower fees for the other categories.

For the purposes of the STMP, which focuses on the impacts of new development, the most important piece of information is the estimated growth in DUEs between existing and future conditions. The total number of DUEs shown in Table 4 will be used to calculate the maximum fee levels for each land use type.

TABLE 3
DUE CONVERSION FACTORS

| Land Use Category | Unit ¹ | AM Peak Hour Vehicle Trip Rate ² | DUE per Unit ³ |
|-------------------|-------------------|--|---------------------------|
| Single-Family | DU | 0.74 | 1.00 |
| Multi-Family | DU | 0.36 | 0.49 |
| Office | 1,000 SF | 1.16 | 1.57 |
| Retail | 1,000 SF | 0.94 | 1.27 |
| Industrial | 1,000 SF | 0.7 | 0.95 |

Notes:

- 1. DU = dwelling unit; SF = square feet.
- 2. AM peak hour trip rates are based on the following ITE codes: single-family= land use code 210, multi-family = land use code 221, office = land use code 710, retail = land use code 820, industrial = and use code 110.
- 3. DUE per Unit was calculated by normalizing the AM Peak Hour Trip Rate for each category such that the single-family residential category was assigned a DUE of 1.00. This is accomplished by dividing the AM Peak Hour Trip Rate for each category by 0.74, which is the AM Peak Hour Trip Rate of the single-family residential category. Example calculation: DUE per Multi-Family Unit = 0.46 / 0.74 = 0.49.
- 4. Land uses that have unique characteristics that do not fall under any of the five general categories listed in the table will be evaluated separately and assessed a fee per AM peak hour vehicle trip, as described further under Table 6.

Source: Fehr & Peers, 2018.



TABLE 4
FORECASTED GROWTH IN WEST COUNTY, CONVERTED TO DUE

| | Residential (DUEs) ¹ | | | Non-Residential (DUEs) | | | |
|---|---------------------------------|------------------|------------------|------------------------|---------------------|-------------------------|------------------|
| Year | Single- Family | Multi- Family | Total | Office ² | Retail ³ | Industrial ⁴ | Total |
| 2018 | 65,727 | 14,042 | 79,769 | 24,031 | 10,269 | 9,049 | 43,349 |
| 2040 | 70,412 | 20,922 | 91,334 | 31,676 | 12,373 | 9,878 | 53,927 |
| Net Increase | 4,685 (+7%) | 6,880 (+49%) | 11,565 (+14%) | 7,645 (+32%) | 2,104 (+20%) | 829 (+9%) | 10,578 (+24%) |
| Proportion of Total DUE Growth ⁵ | 21% | 31% | 52% | 35% | 9% | 4% | 48% |

Notes:

- 1. Residential DUE conversion = Number of Dwelling Units * DUE per Unit.
- 2. Office DUE conversion = (Jobs/3) * DUE per Unit.
- 3. Retail DUE conversion = (Jobs/2) * DUE per Unit.
- 4. Industrial DUE conversion = (Jobs/1) * DUE per Unit.
- 5. Total DUE Growth = 11,565 Net Increase in Residential DUEs + 10,578 Net Increase in Non-Residential DUEs = 22,143.

Example calculation: Single-Family DUE Proportion of Total DUE Growth = 4,685/22,143 = 21%.

Source: Fehr & Peers, 2018.

NEXUS ANALYSIS

EXISTING DEFICIENCIES

An important part of a nexus analysis is to establish whether the transportation facilities that will be addressed by projects in the fee program are currently operationally deficient. Existing deficiencies should be accounted for in the fee calculations to ensure new development pays its fair share and is not being charged to correct an existing problem.

Fehr & Peers conducted an evaluation of existing transportation conditions based on a review of recent studies that contain information pertaining to the current operations along Routes of Regional Significance, existing transit services, and existing pedestrian and bicycle infrastructure. The existing conditions evaluation is summarized in the memorandum titled *West County STMP Update: Review of Existing Conditions* (Fehr & Peers, September 6, 2017).



Based on the documents reviewed for this study and the performance standards applied in those documents, existing deficiencies were identified at the following locations, which are all intersections located along Routes of Regional Significance within the City of Richmond:

- Castro Street/Hensley Street
- Richmond Parkway/Pittsburg Avenue
- Richmond Parkway/Parr Boulevard
- Central Avenue/Jacuzzi Street/San Joaquin Street/Westbound I-80 Ramps

The only capital improvement project included in the project list described in Table 1 that addresses an intersection listed above is the I-80/Central Avenue Interchange Improvement Project (ID #18).

While the intersections listed above were the only locations specifically identified in the documents reviewed as failing to meet defined performance standards, it is well understood that many of the major transportation facilities in West County routinely operate at over-capacity conditions. For example, substantial congestion commonly occurs on I-80 and on the major routes that feed into or are parallel to the freeway. Parking lots at the three West County BART stations routinely fill around 7:30 AM, indicating that there is more demand for access to those stations than can currently be accommodated. In light of these conditions, the STMP calculations presented here have been conducted by calculating the growth in West County development as a percentage of the total future population and jobs. This method essentially treats all projects as though they address an existing operational deficiency. This is a conservative approach since only a relatively modest portion of each project's cost is included in the STMP, reflecting the projected traffic and service population growth in West County. It would be possible to apply a less conservative approach which could support including a larger percentage of each project's cost in the STMP; this would result in higher fee amounts for each land use category. The STMP project cost responsibility calculations are described below.

STMP PROJECT COST RESPONSIBILITY

The estimation of the percentage of project responsibility that can be attributed to West County (and therefore the percentage of project cost to be included in the STMP) is shown in **Table 5**, and the following describes how those percentages were calculated.



TABLE 5
PRELIMINARY ESTIMATE OF MAXIMUM STMP AMOUNT FOR EACH PROJECT

| ID | Project | Description | Estimated Cost (2018\$) | % from West County | STMP Amount |
|-----|---|--|----------------------------|--------------------------|--------------|
| Con | plete Streets Pro | jects | | | |
| 1 | San Pablo Avenue Complete Streets Projects | a.) Construct bike and pedestrian improvements along San Pablo Avenue from Rodeo to Crockett. b.) Construct bicycle, pedestrian, and transit improvements along San Pablo Avenue between La Puerta Road and Hilltop Drive. c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue from Rivers Street in San Pablo to Lowell Avenue in Richmond. d.) Implement Complete Streets improvements along San Pablo Avenue including directional cycle track and other bicycle, pedestrian and transit improvements in El Cerrito. e.) San Pablo Avenue Class I Boardwalk between John Muir Parkway and Sycamore Avenue. f.) Complete bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks. | \$ 50,903,000 | 19% | \$ 9,672,000 |
| 2 | Appian Way Complete Streets Project | Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante between Allview Avenue and San Pablo Dam Road. | \$ 23,310,000 | 19% | \$ 4,429,000 |
| 3 | San Pablo Dam Road Improvements in Downtown El Sobrante | Provide complete street improvements on San Pablo Dam Road between El Portal Drive and Castro Ranch Road. | \$ 10,422,000 | 19% | \$ 1,980,000 |
| Oth | er Bicycle and Pe | destrian-Focused Improvements | | | |
| 4 | Bay Trail Gap Closure | Close key Bay Trail gaps in West Contra Costa County, which can improve access to transit facilities near the Bay Trail. | \$ 12,276,000 | 19% | \$ 2,333,000 |
| 5 | Ohlone Greenway Improvements | Implement crossing, wayfinding, signing, lighting, safety and security, and landscaping improvements along Ohlone Greenway. | \$ 3,045,000 | 19% | \$ 579,000 |



TABLE 5 PRELIMINARY ESTIMATE OF MAXIMUM STMP AMOUNT FOR EACH PROJECT

| ID | Project | Description | Estimated Cost (2018\$) | % from West County | STMP Amount |
|------|--|--|----------------------------|--------------------------|---------------|
| 6 | I-580/Harbour Way Interchange Pedestrian & Bicycle Access Improvements | Improve pedestrian and bicycle crossings at the I-580/Harbour Way interchange ramps. | \$ 519,000 | 19% | \$ 156,000 |
| 7 | I-580/Marina Bay Parkway Interchange Pedestrian & Bicycle Access Improvements | Improve pedestrian and bicycle crossings at the I-580/Marina Bay Parkway interchange ramps. | \$ 1,095,000 | 19% | \$ 197,000 |
| 8 | Richmond Ferry to Bridge Bicycle Network Improvements | a.) Bicycle Boulevard in Point Richmond area: from the new trail at Tewksbury & Castro to existing Bay Trail at S. Garrard & Richmond Ave. b.) Class 1 trail in Point Richmond to Richmond Greenway; including S. Garrard Blvd and W. Ohio Ave. c.) Two-way cycle-track and road diet on W. Cutting Blvd, Cutting Blvd, and Hoffman Blvd. d.) Two-way cycle-track on Harbour Way South: Hoffman Blvd to Ferry Terminal. | \$ 8,750,000 | 19% | \$ 2,450,000 |
| Tran | nsit and Station-H | Related Improvements | | | |
| 9 | I-80 Express Bus Service | Express Bus Service on I-80 from Hercules Transit Center south to Berkeley, Emeryville, Oakland, and expanded service to San Francisco, with intermediate stops at the Richmond Parkway Transit Center, a potential I-80/Macdonald Avenue Express Bus/BRT transit center, and other intermediate stops. | \$ 109,203,000 | 19% | \$ 20,749,000 |



TABLE 5
PRELIMINARY ESTIMATE OF MAXIMUM STMP AMOUNT FOR EACH PROJECT

| ID | Project | Description | Estimated Cost (2018\$) | % from West County | STMP Amount |
|----|--|--|----------------------------|--------------------------|---------------|
| 10 | Hercules Regional Intermodal Transportation Center | Complete construction of the new train stop for Capitol Corridor service, including parking, station platform, signage and plazas, rail improvements, bicycle and pedestrian access improvements (e.g. Bay Trail connections), etc. | \$ 53,550,000 | 19% | \$ 10,175,000 |
| 11 | BART Extension from Richmond Station | BART extension from the Richmond BART Station to Contra Costa College. Only the planning, conceptual engineering and program level environmental clearance phases of the project are included. | \$ 14,700,000 | 19% | \$ 2,793,000 |
| 12 | San Pablo Avenue Transit Corridor Improvements | Bus Rapid Transit (BRT) on San Pablo Avenue approximating the existing 72R Rapid Bus route from downtown Oakland to the Richmond Parkway Transit Center and extending Rapid Bus from the Richmond Parkway Transit Center to the Hercules Transit Center. | \$ 192,150,000 | 19% | \$ 36,509,000 |
| 13 | 23rd Street Transit Corridor Improvements | 23rd Street BRT from Richmond Ferry Terminal and UC Berkeley Richmond Field Station to Richmond BART/Capitol Corridor station, then continuing to Contra Costa College. | \$ 121,800,000 | 19% | \$ 23,142,000 |
| 14 | West County BART Station Access, Parking & Capacity Improvements | a.) El Cerrito Plaza Station Modernization and Capacity Enhancements. b.) El Cerrito Plaza BART Pedestrian & Bike Safety and Access Improvements. c.) Richmond BART Pedestrian & Bike Safety and Access Improvements. d.) Richmond Crossover Project. | \$ 88,926,000 | 19% | \$ 16,896,000 |
| 15 | Del Norte Area TOD Public Infrastructure Improvements | Planning, engineering, environmental studies, and construction of the public transportation-related improvements at the El Cerrito Del Norte BART station's Transit Oriented Development project. | \$ 37,761,000 | 19% | \$ 7,175,000 |



TABLE 5
PRELIMINARY ESTIMATE OF MAXIMUM STMP AMOUNT FOR EACH PROJECT

| ID | Project | Description | Estimated Cost (2018\$) | % from West County | STMP Amount |
|------|---|--|----------------------------|--------------------------|----------------|
| Loca | al Street and Inte | rsection Improvements | | | |
| 16 | San Pablo Avenue Intersection Realignment at 23rd Street and Road 20 | Realignment of skewed 5-legged intersection as part of a bridge removal project that will enhance pedestrian, bicycle and future BRT access. | \$ 15,120,000 | 12% | \$ 1,814,000 |
| Free | way and Interch | ange Improvements | | | |
| 17 | I-80/San Pablo Dam Road Interchange Improvements (Phase 2) | Reconstruct the existing I-80/San Pablo Dam Road interchange (including modifications to the El Portal Drive and McBryde Avenue ramps) and provide improved pedestrian and bicycle facilities. | \$ 84,788,000 | 19% | \$ 16,110,000 |
| 18 | I-80/Central Avenue Interchange Improvements (Phase 2) | Improve traffic operations and multimodal access at the I-80/Central Avenue interchange and along Central Avenue between Rydin Road and San Pablo Avenue. The project will be completed in two phases. | \$ 15,225,000 | 17% | \$ 2,588,000 |
| 19 | I-80/Pinole Valley Road Interchange Improvements | Improve merge onto the I-80 mainline from the EB Pinole Valley Road on-ramp to address vehicles accelerating uphill after stopping at ramp meter, in addition to ramp-terminal intersection improvements. | \$ 10,959,000 | 14% | \$ 1,534,000 |
| | | Totals | \$ 854,502,000 | | \$ 161,281,000 |

Notes: See Attachment A for detailed project descriptions.

Source: Fehr & Peers, 2018.

As described in detail earlier in this document, the STMP is being updated to include a range of capital improvement projects that are intended to relieve congestion, improve transit services for subregional and regional travel, and allow West County residents to more efficiently access regional routes and transit services. The concept of this nexus study is to determine the proportion of the cost of each project that is reasonably attributable to new development within West County, and therefore could be included in the STMP fee. The primary analytical tool available to estimate the



proportion of usage on each facility coming from new growth in West County is the CCTA regional travel demand model. The model is commonly used to evaluate projects that involve major changes to roadway facilities, such as adding lanes to a street or reconfiguring an interchange. The model is not designed or calibrated to capture smaller-scale changes, such as adding a bicycle lane, building sidewalks or crosswalks, or reconfiguring access to a transit station. Therefore, for the purposes of this STMP analysis, the model was used to estimate West County usage percentages for projects that involve freeway, interchange, or local street improvements, and an alternate method was used for projects that involve complete streets, bicycle/pedestrian, and transit-related improvements.

TRANSIT, BICYCLE, AND PEDESTRIAN IMPROVEMENT PROJECTS

For projects involving complete streets, transit, bicycle, and pedestrian improvements (project numbers 1 through 15), the percentage of project costs to be included in the STMP is set at the proportion of the total future service population (defined as population plus employment) in the year 2040 that is expected to be added by new development between 2018 and 2040. The service population calculations are provided below based on the service population summary shown in Table 2:

- 2018 service population in West County = 338,922
- 2040 service population in West County = 420,959
- Net increase in service population in West County = 420,959 338,922 = 82,037
- Proportion of West County growth in 2040 service population = 82,037 / 420,959 = 19%

According to this calculation, the total future service population in West County is expected to be made up of 81 percent existing development and 19 percent new development. Therefore, the percentage of transit, bicycle, and pedestrian improvements costs that are included in the STMP have been set at 19 percent.

INTERCHANGE AND LOCAL STREET PROJECTS

For projects involving changes to local streets and interchanges (project numbers 16 through 19), the land use projections for the year 2040 were incorporated in the CCTA travel demand model and the model was applied to generate estimates of travel patterns and volumes in the future. A common modeling technique called a select zone analysis was applied within the model to identify the amount of total future traffic volume on each roadway link that is generated by land uses in the West County region. The model produces peak hour results for the PM time period; on each model



link that represents the location of a STMP project, the PM peak hour growth in traffic volume attributable to new development in the West County region was compared to the overall future PM peak hour traffic volume, thereby calculating the share of the total future usage of that link attributed to growth in West County. This proportion ranges between 12 and 19 percent for the interchange and local street projects analyzed in this manner.

It should be noted that the usage percentage for the I-80/San Pablo Dam Road Interchange Improvements Project (project number 17) was adjusted because the CCTA model results did not reflect growth in traffic volumes at that interchange. Instead, the usage percentage was set to 19 percent to reflect the proportion of new service population in the West County region.

The percentages described above were applied to the cost of each STMP project, and the resulting amount represents the portion of the cost of each project that will be included when calculating the STMP fee. As shown in Table 5, using these calculations the STMP program could capture about \$161 million, which is approximately 19 percent of the overall total project cost of \$854 million; other funding sources would be needed to cover the remainder.

PRELIMINARY FEE CALCULATION

A fee calculation was completed based on the figures described above. Starting from the approximately \$161 million of project costs eligible to be included in the STMP, the costs were then proportioned to each land use category based on the number of DUEs estimated for that category. The total project capital costs associated with each land use category were then divided by the number of DUEs to establish the maximum fee level. **Table 6** shows the results of these calculations.

It is important to note that the fee calculation shown in Table 6 is intended to represent the maximum fee that could be charged to each land use type to support the list of STMP projects. The WCCTAC Board will make a policy decision about the fee levels, and may choose to set fees that are the same or lower than shown here. If an action were taken to set fees lower than shown here, the STMP program would generate less revenue than estimated here and would take longer to generate the estimated funding for projects on the list.

STMP fees are charged to new development of all types located in the geographic area covered by the STMP. Further details about the application of the STMP to specific types of land uses will be contained in the fee application guidelines that will be developed as a later task in this STMP update.



TABLE 6

PRELIMINARY STMP MAXIMUM FEE CALCULATION BY LAND USE CATEGORY⁷

| Land Use Category | Proportion of Total DUE Growth ¹ | Capital Cost Allocated to Each Category ² | Total Units ³ | Maximum STMP Fees ⁴ | Current STMP Fees ⁵ | Indexed STMP Fees ⁶ |
|------------------------------|--|---|--------------------------|-----------------------------------|-----------------------------------|-----------------------------------|
| Single-Family Residential | 21% | \$33,869,010 | 4,685 DU | \$7,230 per DU | \$2,595 per DU | \$3,697 per DU |
| Multi-Family Residential | 31% | \$49,997,110 | 14,040 DU | \$3,562 per DU | \$1,648 per DU | \$2,348 per DU |
| Office | 35% | \$56,448,350 | 4,869,300 SF | \$11.59 per SF | \$3.51 per SF | \$5.00 per SF |
| Retail | 9% | \$14,515,290 | 1,656,500 SF | \$8.76 per SF | \$1.82 per SF | \$2.59 per SF |
| Industrial | 4% | \$6,451,240 | 873,000 SF | \$7.39 per SF | \$2.45 per SF | \$3.49 per SF |

Notes:

- 1. Proportion based on total DUE growth from 2018 2040, as summarized in Table 4.
- 2. Capital Cost Allocated to Each Category = \$161,281,000 * (Proportion of Total DUE Growth).
- 3. DU = dwelling unit; SF = square foot. Total units based on growth from 2018 2040, as summarized in Table 2.
- 4. Maximum fee calculation for each land use category. Maximum Fee = (Proportion of Total Capital Cost) / (Total Units).
- 5. Reflects the 2005 STMP Fee Schedule.
- 6. Reflects the 2005 STMP Fee Schedule if it had been consistently indexed to year 2018. The index is based on the Engineering-News Record Construction Cost Index for the San Francisco Bay Area.
- 7. For any land use that has unique characteristics that are not captured under any of the five general categories described above, the fee will be calculated based on the number of AM peak hour trips for that specific land use. The maximum fee calculation is \$9,770 per AM peak hour trip.

Source: Fehr & Peers, 2018.

FEE COMPARISON

The estimated maximum STMP fee (presented in Table 6) was compared to other current sub-regional fee programs in Contra Costa County, as summarized in **Table 7**. As shown in Table 7, the new maximum fees calculated for the STMP are higher than the current STMP fees in all land use categories. For residential uses, the new maximum STMP fee would be somewhat higher than the residential fee charged in the Tri-Valley area, and lower than the residential fees in East County and Lamorinda. For non-residential uses, the new maximum STMP fee would be higher than the comparable fees in East County and Tri-Valley, and roughly similar to the non-residential fees in Lamorinda.



TABLE 7
COMPARISON TO OTHER RTPC FEES

| Jurisdiction | Single-Family (per unit) | Multi-Family (per unit) | Office (per SF) | Retail (per SF) | Industrial (per SF) | | |
|--|--------------------------|----------------------------|--------------------|--------------------|------------------------|--|--|
| | West County Area | | | | | | |
| WCCTAC Updated Maximum Fee Estimate | \$7,230 | \$3,562 | \$11.59 | \$8.76 | \$7.39 | | |
| WCCTAC (current) ¹ | \$2,595 | \$1,648 | \$3.51 | \$1.82 | \$2.45 | | |
| WCCTAC (indexed) ² | \$3,697 | \$2,348 | \$5.00 | \$2.59 | \$3.49 | | |
| | Othe | er Sub-Regions in | Contra Costa Co | unty | | | |
| East County | \$18,186 | \$11,164 | \$1.56 | \$1.80 | \$1.56 | | |
| Lamorinda | \$7,269 | \$5,088 | \$7.78 | \$7.78 | \$7.78 | | |
| Tri-Valley | \$4,369 | \$3,010 | \$7.43 | \$3.48 | \$4.32 | | |

Notes:

- 1. Reflects the 2005 STMP Fee Schedule.
- 2. Reflects the 2005 STMP Fee Schedule if it had been consistently indexed to year 2018. The index is based on the Engineering-News Record Construction Cost Index for the San Francisco Bay Area.

Source: Fehr & Peers, 2018.

NEXT STEPS

The fee calculations summarized in this memorandum will be discussed with WCCTAC staff and revised through June. This information is slated to be presented to the TAC and Board during their July meetings. We would appreciate TAC input on the following topics:

- Any questions or feedback on the methodology used to estimate STMP project cost responsibility and calculate the maximum fee
- Feedback on the preliminary maximum fee estimates
- Suggestions for presentation of this information to the Board

Please contact Francisco Martin or Julie Morgan if you have any questions or comments.



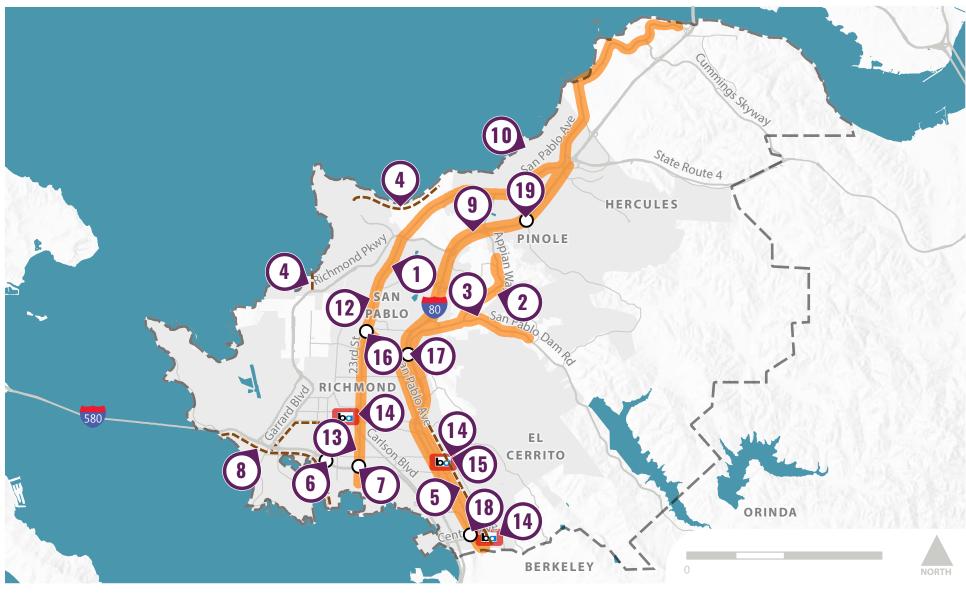
Attachments

Figure 1 – Proposed West County STMP Projects

Attachment A – STMP Project List

Attachment B – Cost Estimate Summary





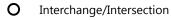


- 1. San Pablo Ave Complete Streets (various segments)
- 2. Appian Way Complete Streets
- 3. San Pablo Dam Rd Complete Streets
- 4. Bay Trail Gap Closures
- 5. Ohlone Greenway
- 6. I-580/Harbour Way

- 7. I-580/Marina Bay Parkway
- 8. Ferry to Bridge Bike Connections
- 9. I-80 Express Bus
- 10. Hercules RITC
- 11. BART Extension
- 12. San Pablo Ave BRT
- 13. 23rd Street BRT

- 14. BART Station
 Access Improvements
- 15. Del Norte TOD
- 16. San Pablo Ave/ 23rd St Realignment
- 17. I-80/San Pablo Dam Rd
- 18. I-80/Central Ave
- 19. I-80/Pinole Valley Rd

STMP Project Types





--- Trails/Bicycle Facilities

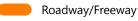
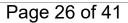


Figure 1

West County

City Limits

Proposed West County STMP Projects



Attachment A STMP Project List



| | | TAC RECOMMENDED WEST COUNTY STMP F | PROJECTS | | | | |
|----------|--|---|---|--------------------------------|--------------------------------|---|----------------|
| ID | Project | Project Description | Document Reference | Total Project Cost Estimate | Other Identified Funding | Eligible STMP Funding Allocation ¹ | Sponsor(s) |
| Cor | mplete Streets Projects | | | | | | |
| | | a.) Construct bike and pedestrian improvements along San Pablo Avenue from Rodeo to Crockett by reducing roadway from 4 lanes to 3 lanes plus Class I path. | Countywide Transportation Plan (2017), West County Transit Enhancement and Wayfinding Plan (2011) | \$8,610,000 | | \$1,636,000 | County |
| | | b.) Construct bicycle and pedestrian improvements along San Pablo Avenue between La Puerta Road and Hilltop Drive. Including new sidewalk installation on San Pablo Avenue between Lancaster Drive and Robert Miller Drive on the east side, and on Robert Miller between San Pablo Avenue and Hilltop Drive, to improve pedestrian access to the Contra Costa College Transit Hub and the Hilltop Mall Area. | West County Transit Enhancement and Wayfinding Plan | \$3,150,000 | | \$599,000 | Richmond |
| 1 | San Pablo Avenue Complete Streets Projects ² | c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue from Rivers Street in San Pablo to Lowell Avenue in Richmond. | Countywide Transportation Plan, San Pablo Bicycle and Pedestrian Master Plan (2017) | \$13,755,000 | | \$2,613,000 | San Pablo |
| | Í | d.) Implement Complete Streets improvements along San Pablo Avenue including directional cycle track and other bicycle, pedestrian and transit improvements in El Cerrito. | Countywide Transportation Plan, El Cerrito San Pablo Avenue Specific Plan (2014) | \$8,190,000 | | \$1,556,000 | El Cerrito |
| | | e.) San Pablo Avenue Class I Boardwalk between John Muir Parkway and Sycamore Avenue. Project is necessary to provide pedestrian and transit access to a recently approved shopping center on San Pablo Avenue, across the street from the planned boardwalk. | West County Transit Enhancement and Wayfinding Plan | \$398,000 | | \$76,000 | Hercules |
| | | f.) Complete bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks by upgrading the existing bridge or constructing new dedicated bicycle/pedestrian bridge. | Countywide Transportation Plan | \$16,800,000 | | \$3,192,000 | Pinole |
| 2 | Appian Way Complete Streets Project ² | Provide continuous sidewalks and bike lanes throughout the corridor. The project will also consider future/existing bus stop locations, on-street parking and sidewalk treatments, such as bulb outs and median refuge islands, while also improving access consistent with ADA. Project limits are along Appian Way in unincorporated El Sobrante between Allview Avenue and San Pablo Dam Road. Improvements in the City of Pinole will also be considered. | Countywide Transportation Plan | \$23,310,000 | | \$4,429,000 | County, Pinole |
| 3 | San Pablo Dam Road Improvements in Downtown El Sobrante ² | Provide complete street improvements on San Pablo Dam Road between El Portal Drive and Castro Ranch Road. Improvements may include multimodal infrastructure on San Pablo Dam Road as well as completion of Pitt Way which will provide a circulation loop in the center of town that will provide enhanced access to community space and commercial areas in downtown El Sobrante. | 2005 Update of the Subregional Transportation Mitigation Program (STMP) | \$10,422,000 | | \$1,980,000 | County |
| | | | eets Project Category - Total Cost Estimate | \$84,635,000 | \$0 | \$16,081,000 | |
| Oth | her Bicycle and Pedestriar | 1-Focused Improvements Close Bay Trail gaps in West Contra Costa County along the following segments: | | | | | |
| 4 | | 1.) 0.3-mile segment along Goodrick Avenue in Richmond. 2.) 1.5-mile segment between Atlas Road and Cypress Avenue in unincorporated Contra Costa County. 3.) 0.1-mile segment between Bayfront Park and Pinole Creek in Pinole. | | | | | County, Pinole |
| 5 | Bay Trail Gap Closure Ohlone Greenway | Projects listed above are key gap closures that can improve access to transit facilities near the Bay Trail. | Countywide Transportation Plan Countywide Transportation Plan, Ohlone | \$12,276,000 | | \$2,333,000 | Richmond |
| <i>J</i> | Improvements I-580/Harbour Way Interchange Pedestrian & | Implement crossing, wayfinding, signing, lighting, safety and security, and landscaping improvements along Ohlone Greenway. | Greenway Master Plan (2009) West County Transit Enhancement and | \$3,045,000 | | \$579,000 | El Cerrito |
| 6 | Bicycle Access Improvements | Improve pedestrian and bicycle crossings at the I-580/Harbour Way interchange ramps, to improve pedestrian and bicycle connections between waterfront (including future Ferry terminal) and central Richmond. | Wayfinding Plan, South Richmond Transportation Connectivity Plan (2015) | \$519,000 | | \$156,000 | Richmond |
| 7 | I-580/Marina Bay Parkway | Improve pedestrian and bicycle crossings at the I-580/Marina Bay Parkway interchange ramps. The following improvements may be considered: -Stripe and sign bike lanes along Marina Parkway, connect bike lanes to the Officer Moody Class I path at Meeker Avenue/Marina Bay Parkway intersection. | | | | | |
| | Interchange Pedestrian & Bicycle Access Improvements | -Consider narrowing or removing travel lanes on South 23rd Street to provide a bicycle and pedestrian connection to downtown RichmondStripe crosswalks at freeway ramps for pedestrian and bicycle travel across rampsSquare the freeway off-ramps to slow speeds and improve sightlines between drivers and bicyclists/pedestrians. | West County Transit Enhancement and Wayfinding Plan, City of Richmond Bicycle Master Plan (2011) | \$1,095,000 | | \$197,000 | Richmond |

| | | | TAC RECOMMENDED WEST COUNTY STMP P | PROJECTS | | | | |
|---|-------------------|-------------------------------------|--|--|--------------------------------|--------------------------------|---|-------------------|
| | D | Project | Project Description | Document Reference | Total Project Cost Estimate | Other Identified Funding | Eligible STMP Funding Allocation ¹ | Sponsor(s) |
| | | | a.) Point Richmond area: from the new trail at Tewksbury & Castro to existing bay trail at S Garrard & Richmond Ave. This segment could vary from short-term bicycle boulevard-style improvements through the neighborhood to a long-term goal of a Class I path through railroad and Caltrans ROW along Railroad Ave and Tewksbury Ave. (Approximately 2,300 ft) | N/A (Project Identified by City of Richmond Staff) | \$1,150,000 | | \$322,000 | Richmond |
| | | | b.) Point Richmond to Richmond Greenway: including S Garrard Blvd and W Ohio Ave. Because acquisitions or easements on railroad property have failed, there is a proposal to build a Class I trail along the north side of W Ohio between Garrard and 2nd St. The curb and gutter on this side of the road would need to be rebuilt. A similar trail or 2-way cycle track could be extended along S Garrard to existing facilities at W Cutting. (W Ohio Ave segment: 3,100 ft, S Garrard Blvd: 2,800 ft) | N/A (Project Identified by City of Richmond Staff) | \$2,950,000 | | \$826,000 | Richmond |
| | 8 Bio | cycle Network nprovements | c.) W Cutting Blvd, Cutting Blvd, and Hoffman Blvd. A two-way cycle track is proposed by reducing the number of vehicle travel lanes. Local businesses have requested the City add parking on the north side of West Cutting Blvd, and this will be studied in conjunction with the proposed bicycle facilities. This is also one of our focus areas for stormwater pollution mitigation, so a bioswale buffer between the cycle track and roadway would be ideal. Bicycle and pedestrian improvements adjacent to freeway access points are also necessary at Hoffman & Cutting and Hoffman & | N/A (Project Identified by City of | | | | |
| | | | Harbour Way South. (W Cutting and Cutting Blvd segment: 5,500 ft, Hoffman Blvd: 1,600 ft) d.) Harbour Way South: Hoffman to Ferry Terminal. Private developments are in the process of planning and building portions of a two-way cycle track along the frontage of their properties between Hoffman and the Cannery property, and this project would connect and extend those improvements. (2,200 ft total) | Richmond Staff) N/A (Project Identified by City of Richmond Staff) | \$3,550,000 \$1,100,000 | | \$994,000 \$308,000 | Richmond Richmond |
| | | | | sed Project Category - Total Cost Estimate | | \$0 | \$5,715,000 | Kiciiiioiid |
| ī | ransit and | Station-Related In | | , , , | | | | |
| | 9 I-80 Ex | kpress Bus Service | Express Bus Service on I-80 from Hercules Transit Center south to Berkeley, Emeryville, Oakland, and expanded service to San Francisco, with intermediate stops at the Richmond Parkway Transit Center and a potential I-80/Macdonald Avenue Express Bus/BRT transit center. Expansion of park-and-ride lots and freeway ramp improvements could occur in the medium to long-term. A series of Richmond Parkway Transit Center Improvements may also include: -Improve pedestrian and bicycle crossings at the I-80/Blume Drive and I-80/Fitzgerald Drive intersections | West County High-Capacity Transit Study (2017), 2016 Express Bus Study Update | | | | |
| | Im | | -New sidewalks and bicycle lanes providing access to the transit center. | Final Report (2017) | \$109,203,000 | | \$20,749,000 | WCCTAC |
| 1 | Λ | rcules Regional odal Transportation | Current phase of Hercules RITC is to complete construction of the new train stop for Capitol Corridor service, including parking, station platform, signage and plazas, rail improvements, bicycle and pedestrian access improvements (e.g. Bay Trail connections), etc. Capital improvements along the corridor in West Contra Costa, including track improvements, drainage, fencing, safety improvements, etc. Future capital improvements could include preparation for ferry service. | West County High-Capacity Transit Study, Countywide Transportation Plan, 2005 Update of the STMP | \$53,550,000 | \$1,000,000 | \$10,175,000 | Hercules |
| í | (Plann Enginee | | BART extension from the Richmond BART Station. Only the planning, conceptual engineering and program level environmental clearance phases of the project are included for Segment 1 from Richmond to Contra Costa College/City of San Pablo. | West County High-Capacity Transit Study | \$14,700,000 | | \$2,793,000 | WCCTAC |
| 1 | 12 | | BRT on San Pablo Avenue approximating the existing 72R Rapid Bus route from downtown Oakland to the Richmond Parkway Transit Center and extending Rapid Bus from the Richmond Parkway Transit Center to the Hercules Transit Center. In the short-term, Rapid Bus Improvements could be extended to Richmond Parkway with service to Contra Costa College and Hilltop Mall and | Treat county right capacity framat study | Ç17,700,000 | | Ÿ2,733,000 | WCCIAC |
| | | lor Improvements | | West County High-Capacity Transit Study | \$192,150,000 | | \$36,509,000 | WCCTAC |
| 1 | | eet Transit Corridor | 23rd Street BRT from Richmond Ferry Terminal and UC Berkeley Richmond Field Station to Richmond BART/Capitol Corridor station, then continuing to Contra Costa College, with possible extension along San Pablo Avenue to Hilltop Mall and Hercules. Improvements to pedestrian facilities that enhance access to BRT stations are also assumed as part of this project. | West County High-Capacity Transit Study | \$121,800,000 | | \$23,142,000 | WCCTAC |

| | | TAC RECOMMENDED WEST COUNTY STMP P | ROJECTS | | | | |
|------|---|---|--|--------------------------------------|-----------------------------------|---|------------------|
| ID | Project | Project Description | Document Reference | Total Project Cost Estimate | Other Identified Funding | Eligible STMP Funding Allocation ¹ | Sponsor(s) |
| | West County BART Station | a.) El Cerrito Plaza Station Modernization and Capacity Enhancements: Improve access, expand capacity, enhance placemaking, and address state-of-good repair issues at the 45-year old El Cerrito Plaza BART station. Include an improved kiss n' ride area, landscaping, new stairs and elevators to the platform, new station restrooms, and improved bus intermodal area with raised crosswalks. b.) El Cerrito Plaza BART Pedestrian & Bike Safety and Access Improvements: | El Cerrito Plaza and Del Norte Stations - Modernization Concept Plan (2013) | \$49,442,000 | | \$9,395,000 | BART |
| 14 | Access, Parking & Capacity Improvements | Enhancements on streets between BART Station and Carlson Blvd, including improved pedestrian lighting, widened sidewalks, improved crosswalks, signal timing adjustments, wayfinding and signage, and upgraded bicycle facilities. | BART Walk and Bicycle Gap Study (2017) | \$1,260,000 | | \$239,000 | BART, El Cerrito |
| | | c.) Richmond BART Pedestrian & Bike Safety and Access Improvements: Enhancements on streets surrounding BART Station to improve station access and safety, including pedestrian lighting, widened sidewalks, improved crosswalks, signal timing adjustments, wayfinding and signage, and upgraded bicycle facilities. | BART Walk and Bicycle Gap Study | \$3,465,000 | | \$658,000 | BART, Richmond |
| | | d.) Richmond Crossover Project: Additional Crossover to allow quicker turnbacks, to utilize fleet more effectively, reduce conflicts in yard, and allow increased service frequency. | BART Sustainable Communities Operations Analysis (2013) | \$34,759,000 | | \$6,604,000 | BART |
| 15 | Del Norte Area TOD Public Infrastructure | Planning, engineering, environmental studies, and construction of the public transportation-related improvements at the El Cerrito Del Norte BART station's Transit Oriented Development project. Funding will provide improvements including, but not limited to: new parking facilities; bicycle, pedestrian, and bus transit access improvements; signage; lighting; improvements to station access or station waiting areas; ADA | | | | | |
| | Improvements | improvements; improvements to adjacent streets, street crossings, or signals; and/or Ohlone Greenway improvements. | 2005 Update of the STMP | \$37,761,000 | \$7,100,000 | \$7,175,000 | El Cerrito |
| | | Transit and Station-Rela | ted Project Category - Total Cost Estimate | \$618,090,000 | \$8,100,000 | \$117,439,000 | |
| Loc | al Street and Intersection | Improvements | | | | | |
| | San Pablo Avenue | | | | | | |
| 16 | _ | Realignment of skewed 5-legged intersection as part of a bridge removal project that will enhance pedestrian, bicycle and future BRT access. The | | * | | 4 | |
| | 23rd Street and Road 20 | project will also include street re-configuration, re-striping and possibly signal modification at this intersection. | Countywide Transportation Plan | \$15,120,000 | \$9,500,000 \$9,500,000 | \$1,814,000 | San Pablo |
| | | | ion Project Category - Total Cost Estimate | \$15,120,000 | 39,300,000 | \$1,814,000 | |
| Free | eway and Interchange Im | | | | | _ | |
| 17 | | Reconstruct the existing I-80/San Pablo Dam Road interchange (including modifications to the El Portal Drive and McBryde Avenue ramps) and provide improved pedestrian and bicycle facilities. The project will be completed in two phases. The first phase (under construction) will relocate the El Portal Drive on-ramp to WB I-80 to the north, extend the auxiliary lane along WB I-80 between San Pablo Dam Road off-ramp and El Portal Drive on-ramp, and reconstruct the Riverside Avenue pedestrian overcrossing. The second phase includes the construction of a new connector road on the west side of I-80 to connect SPDR to McBryde Avenue with a new bridge over Wildcat Creek, reconstructing the on- and off-ramps to SPDR, replacing the existing SPDR overcrossing with a 6-lane structure, and realigning Amador Street. Phase 2 is included in this STMP update. | Countywide Transportation Plan, 2005 Update of the STMP | \$84,788,000 | \$9,200,000 | \$16 110 000 00 | San Pablo, CCTA |
| 18 | I-80/Central Avenue Interchange Improvements | Improve traffic operations and multimodal access at the I-80/Central Avenue interchange and along Central Avenue between Rydin Road and San Pablo Avenue. The project will be completed in two phases. The first phase will redirect left turns from WB Central Avenue onto WB I-80 to the adjacent I-580 EB on-ramp at Rydin Road during weekend peak hours; and will install traffic signals at the I-580 ramps. Construction of first phase will be completed in 2018. The second phase will increase the spacing between the signalized intersections east of I-80 by connecting Pierce Street and San Mateo Street, converting Pierce Street access at Central Avenue to "right-in, right-out," and relocating the traffic signal at Pierce Street/Central Avenue to the | Countywide Transportation Plan, 2005 | | | | El Cerrito, |
| 19 | (Phase 2) I-80/Pinole Valley Road | San Mateo Street/Central Avenue intersection. The second phase is included in this STMP update. The project may include the following improvements: -Improve merge onto the I-80 mainline from the EB Pinole Valley Road on-ramp to address vehicles accelerating uphill after stopping at ramp meterWiden Pinole Valley Road ramp-terminal intersections at I-80 to provide a dedicated right turn lane to the EB and WB I-80 on-ramps. | Countywide Transportation Plan, West County Transit Enhancement and | \$15,225,000 | \$13,873,000 | \$2,588,000 | Richmond, CCTA |
| | Interchange Improvements | -Pinole Valley Road/I-80 intersection crossing enhancements. | Wayfinding Plan nge Project Category - Total Cost Estimate | \$10,959,000 \$110,972,000 | \$23,073,000 | \$1,534,000 \$20,232,000 | Pinole, CCTA |
| | | Freeway and Interchai | Total Project List Cost Estimate | | \$40,673,000 | \$161,281,000 | |
| | | | | ,,, | ,,, | + | |

- 1. Column summarizes the portion of the capital costs that would be allocated to the STMP.
- 2. Complete Streets projects typically involve improvements to transit, pedestrian and bicycling infrastructure with the goal of increased usage of those modes, thus reducing vehicle volumes on Routes of Regional Significance.
 3. Timing of BART extension implementation may extend beyond 2040; however, the STMP could fund early planning and design tasks.

Attachment B

Cost Estimate Summary



STMP Projects and Estimated Costs

| Description Reported Cost Stimate Streets Projects a.) Construct bike and pedestrian improvements along San Pablo Avenue between La Puerta Road and Hiltop Drive. c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue between La Puerta Road and Hiltop Drive. c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue between La Puerta Road and Hiltop Drive. c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue from Rivers Street in San Pablo to Lowell Avenue in Richmond. d. Dimplement Complete Streets Projects San Pablo Avenue Class I Boardwalk between Lah Puerta Road and transit improvements in El Cerrito. e.) San Pablo Avenue Class I Boardwalk between John Muir Parkway and Sycamore Avenue. f.) Complete bicycle/pedestrian connection on San Pablo Avenue Over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in unicorporated El Sobrante between Allivew Avenue and San Pablo Dam Road. Provide complete street impowements on San Pablo Dam Road. Provide complete street impowements on San Pablo Dam Road. Provide complete street impowements on San Pablo Dam Road. Provide complete street impowements on San Pablo Dam Road. Provide complete street impowements on San Pablo Dam Road. Provide complete street impowements on San Pablo Dam Road Dam Road Dam Road | | STMP Projects and Estimated Costs | | | | | |
|--|-----|---|--|---------------|------|------|---------------|
| a.) Construct bike and pedestrian improvements along San Pablo Avenue from Rodeo to Crockett. b.) Construct bicycle and pedestrian improvements along San Pablo Avenue between La Puerta Roda and Hilltop Drive. c.) Construct bicke, pedestrian and transit improvements along San Pablo Avenue between La Puerta Roda and Hilltop Drive. c.) Construct bicke, pedestrian and transit improvements along San Pablo Avenue from Rivers Street in San Pablo Avenue in Richmond. All Implement Complete Streets improvements along San Pablo Avenue in Richmond. All Implement Complete Streets improvements along San Pablo Avenue in Richmond. All Implement Complete Streets improvements along San Pablo Avenue in Richmond. Complete Streets improvements along San Pablo Avenue Class I Boardwalk between John Muir Parkway and Sycamore Avenue. f.) Complete bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way Interest Project Streets Project San Pablo Dam Road San Pablo Dam Road Improvements in Downtown El Sobrante El Sobrante abordard Neweuse over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way interest between Allview Avenue and San Pablo Dam Road Provide complete street improvements in Downtown El Sobrante abordard Neweuse over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in University of the Provide Complete Street Improvements in Downtown El Sobrante between El Portal Drive and Castro Ranch Road. | ID | Project | Description | Reported Cost | cost | | |
| pedestrian improvements along San Pablo Avenue from Rodeo to Crockett. b.) Construct bicycle and pedestrian improvements along San Pablo Avenue between La Puerta Road and Hilltop Drive. c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue between La Puerta Road and Hilltop Drive. c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue of Lowell Avenue in Richmond. d.) Implement Complete Streets Projects Projec | Con | nplete Streets Pr | ojects | | | | |
| pedestrian improvements along San Pablo Avenue between La Puerta Road and Hilltop Drive. c.) Construct bike, pedestrian and transit improvements along San Pablo Avenue from Rivers Street in San Pablo Lowell Avenue in Richmond. d.) Implement Complete Streets Projects Projec | | | pedestrian improvements along San Pablo Avenue from Rodeo to Crockett. | \$8,200,000 | 2017 | 1.05 | \$ 8,610,000 |
| and transit improvements along San Pablo Avenue from Rivers Street in San Pablo to Lowell Avenue in Richmond. 1 Complete Streets Projects Projects 1 Description: San Pablo Avenue in Richmond. d.) Implement Complete Streets improvements along San Pablo Avenue including directional cycle track and other bicycle, pedestrian and transit improvements in El Cerrito. e.) San Pablo Avenue Class I Boardwalk between John Muir Parkway and Sycamore Avenue. f.) Complete bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante Streets Project San Pablo Dam Road San Pablo Dam Road San Pablo Dam Road Frovide complete street improvements in Downtown El Sobrante Dam Road between El Portal Drive and Castro Ranch Road. \$13,100,000 \$13,755,000 \$1,05 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,05 \$1,000 \$1,05 \$1,05 \$1,000 | | | pedestrian improvements along San Pablo Avenue between La Puerta Road and | \$3,000,000 | 2017 | 1.05 | \$ 3,150,000 |
| 1 Complete Streets Projects d.) Implement Complete Streets improvements along San Pablo Avenue including directional cycle track and other bicycle, pedestrian and transit improvements in El Cerrito. e.) San Pablo Avenue Class I Boardwalk between John Muir Parkway and Sycamore Avenue. f.) Complete bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante between Allview Avenue and San Pablo Dam Road San Pablo Dam Road Improvements in Downtown El Sobrante Dam Road Castro Ranch Road. 4, projects Streets improvements of San Pablo Dam Road Dam Road Dam Road Dam Road Dam Road Dam Road Drive and Castro Ranch Road. 5, 2017 1.05 \$ 8,190,000 2011 1.34 \$ 398,000 2011 1.34 \$ 398,000 2017 1.05 \$ 16,800,000 2017 1.05 \$ 16,800,000 2017 1.05 \$ 16,800,000 2017 1.05 \$ 23,310,000 2017 2017 1.05 \$ 23,310,000 2017 2017 2017 2017 2017 2017 2017 2 | | | and transit improvements along San Pablo Avenue from Rivers Street in San Pablo to | \$13,100,000 | 2017 | 1.05 | \$ 13,755,000 |
| Boardwalk between John Muir Parkway and Sycamore Avenue. f.) Complete bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante between Allview Avenue and San Pablo Dam Road Improvements in Downtown El Sobrante Boardwalk between John Muir Parkway and Sycamore \$296,400 2011 1.34 \$ 398,000 2017 1.05 \$ 16,800,000 2017 1.05 \$ 23,310,000 \$ 22,200,000 2017 1.05 \$ 23,310,000 \$ 23,310,000 \$ 422,200,000 2005 1.51 \$ 10,422,000 | 1 | Complete Streets | Streets improvements along San Pablo Avenue including directional cycle track and other bicycle, pedestrian and transit improvements in El | \$7,800,000 | 2017 | 1.05 | \$ 8,190,000 |
| bicycle/pedestrian connection on San Pablo Avenue over Santa Fe Railroad tracks. Provide continuous sidewalks, bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante between Allview Avenue and San Pablo Dam Road. San Pablo Dam Road Improvements in Downtown El Sobrante Bicycle/pedestrian connection on San Pablo Dam Road \$16,000,000 \$2017 \$1.05 \$16,800,000 \$16,000,000 \$2017 \$1.05 \$16,800,000 \$2017 \$1.05 \$23,310,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$16,800,000 \$1.05 \$1.05 \$10,800,000 \$1.05 \$1. | | | Boardwalk between John Muir Parkway and Sycamore | \$296,400 | 2011 | 1.34 | \$ 398,000 |
| Appian Way Complete Streets Project Streets Project San Pablo Dam Road Improvements in Downtown El Sobrante Sobrante bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante between Allview Avenue and San Pablo Dam Road. \$22,200,000 \$2017 1.05 \$23,310,000 \$23,310,000 \$4,900,000 \$4,900,000 \$4,900,000 \$4,900,000 \$4,900,000 \$5,900,000 \$5,900,000 \$6,900,000 \$6,900,000 \$1.51 | | | bicycle/pedestrian connection on San Pablo Avenue over Santa Fe | \$16,000,000 | 2017 | 1.05 | \$ 16,800,000 |
| Dam Road Improvements in Downtown El Sobrante Provide complete street improvements on San Pablo Dam Road between El Portal Drive and Castro Ranch Road. \$6,900,000 2005 1.51 \$10,422,000 | 2 | Complete | bike lanes, and improved bus stops along Appian Way in unincorporated El Sobrante between Allview Avenue and | \$22,200,000 | 2017 | 1.05 | \$ 23,310,000 |
| Other Bicycle and Pedestrian-Focused Improvements | 3 | Dam Road Improvements in Downtown | improvements on San Pablo Dam Road between El Portal | \$6,900,000 | 2005 | 1.51 | \$ 10,422,000 |
| • | Oth | er Bicycle and P | edestrian-Focused Improvemen | ts | | | |

| 4 | Bay Trail Gap Closure | Close key Bay Trail gaps in West Contra Costa County, which can improve access to transit facilities near the Bay Trail. | \$11,135,000 | 2016 | 1.10 | \$ 12,276,000 |
|-----|---|--|---------------|------|------|----------------|
| 5 | Ohlone Greenway Improvements | Implement crossing, wayfinding, signing, lighting, safety and security, and landscaping improvements along Ohlone Greenway. | \$2,900,000 | 2017 | 1.05 | \$ 3,045,000 |
| 6 | I-580/Harbour Way Interchange Pedestrian & Bicycle Access Improvements | Improve pedestrian and bicycle crossings at the I- 580/Harbour Way interchange ramps. | \$386,500 | 2011 | 1.34 | \$ 519,000 |
| 7 | I-580/Marina Bay Parkway | Improve pedestrian and bicycle crossings at the I- 580/Marina Bay Parkway interchance ramps | \$815,300 | 2011 | 1.34 | \$ 1,095,000 |
| | Richmond | a.) Point Richmond area: from the new trail at Tewksbury & Castro to existing Bay Trail atS. Garrard & Richmond Ave.b.) Point Richmond to | \$1,150,000 | 2018 | 1.00 | \$ 1,150,000 |
| 8 | Ferry to Bridge Bicycle Network | Richmond Greenway: including S. Garrard Blvd and W. Ohio Ave. | \$2,950,000 | 2018 | 1.00 | \$ 2,950,000 |
| | Improvements | c.) W. Cutting Blvd, Cutting Blvd, and Hoffman Blvd. | \$3,550,000 | 2018 | 1.00 | \$ 3,550,000 |
| | | d.) Harbour Way South:Hoffman Blvd to FerryTerminal. | \$1,100,000 | 2018 | 1.00 | \$ 1,100,000 |
| Tra | nsit and Station- | Related Improvements | | | | |
| 9 | I-80 Express Bus Service | Express Bus Service on I-80 from Hercules Transit Center south to Berkeley, Emeryville, Oakland, and expanded service to San Francisco, with intermediate stops at the Richmond Parkway Transit Center and a potential I-80/Macdonald Avenue Express Bus/BRT transit center. | \$104,003,000 | 2017 | 1.05 | \$ 109,203,000 |

| 10 | Hercules Regional Intermodal Transportation Center | Current phase of Hercules RITC is to complete construction of the new train stop for Capitol Corridor service, including parking, station platform, signage and plazas, rail improvements, bicycle and pedestrian access improvements (e.g. Bay Trail connections), etc. | \$51,000,000 | 2017 | 1.05 | \$ 53,550,000 |
|----|---|---|---------------|------|------|----------------|
| 11 | BART Extension | BART extension from the Richmond BART Station. Only the planning, conceptual engineering and program level environmental clearance phases of the project are included. | \$14,000,000 | 2017 | 1.05 | \$ 14,700,000 |
| 12 | San Pablo Avenue Transit Corridor Improvements | Bus Rapid Transit (BRT) on San Pablo Avenue approximating the existing 72R Rapid Bus route from downtown Oakland to the Richmond Parkway Transit Center and extending Rapid Bus from the Richmond Parkway Transit Center to the Hercules Transit Center. | \$183,000,000 | 2017 | 1.05 | \$ 192,150,000 |
| 13 | 23rd Street Transit Corridor Improvements | 23rd Street BRT from Richmond Ferry Terminal and UC Berkeley Richmond Field Station to Richmond BART/Capitol Corridor station, then continuing to Contra Costa College. | \$116,000,000 | 2017 | 1.05 | \$ 121,800,000 |
| | West County | a.) El Cerrito Plaza Station Modernization and Capacity Enhancements. | \$42,710,000 | 2015 | 1.16 | \$ 49,442,000 |
| 14 | BART Station Access, Parking & | b.) El Cerrito Plaza BART Pedestrian & Bike Safety and Access Improvements. c.) Richmond BART | \$1,200,000 | 2017 | 1.05 | \$ 1,260,000 |
| | Capacity Improvements | Pedestrian & Bike Safety and Access Improvements. d.) Richmond Crossover | \$3,300,000 | 2017 | 1.05 | \$ 3,465,000 |
| | | Project. Planning, engineering, environmental studies, and | \$27,000,000 | 2012 | 1.29 | \$ 34,759,000 |
| 15 | Del Norte Area TOD Public Infrastructure Improvements | construction of the public transportation-related improvements at the El Cerrito Del Norte BART station's Transit Oriented Development project. | \$25,000,000 | 2005 | 1.51 | \$ 37,761,000 |

| Loc | al Street and Into | ersection Improvements | | | | |
|------|---|---|---------------|------|------|---------------|
| 16 | San Pablo Avenue Intersection Realignment at 23rd Street and Road 20 | Realignment of skewed 5- legged intersection as part of a bridge removal project that will enhance pedestrian, bicycle and future BRT access. | \$14,400,000 | 2017 | 1.05 | \$ 15,120,000 |
| Free | eway and Interch | ange Improvements | | | | |
| 17 | I-80/San Pablo Dam Road Interchange Improvements (Phase 2) | Reconstruct the existing I-80/San Pablo Dam Road interchange (including modifications to the El Portal Drive and McBryde Avenue ramps) and provide improved pedestrian and bicycle facilities. | \$80,750,000 | 2017 | 1.05 | \$ 84,788,000 |
| 18 | I-80/Central Avenue Interchange Improvements (Phase 2) | Improve traffic operations at the I-80/Central Avenue interchange and along Central Avenue between Rydin Road and San Pablo Avenue. The project will be completed in two phases. | \$14,500,000 | 2017 | 1.05 | \$ 15,225,000 |
| 19 | I-80/Pinole Valley Road Interchange Improvements | Improve merge onto the I-80 mainline from the EB Pinole Valley Road on-ramp to address vehicles accelerating uphill after stopping at ramp meter, in addition to ramp-terminal intersection improvements. | \$10,437,000 | 2017 | 1.05 | \$ 10,959,000 |
| | | Total Estimated Cost | \$788,783,200 | | | \$854,502,000 |

Notes:

¹Most projects have cost estimates prepared in 2011 or more recently. For those projects, the escalation factor was calculated based on the Annual Infrastructure Construction Cost Inflation Estimates (AICCIE) reported by OneSanfrancisco (onesanfrancisco.org). Two projects (projects 3 and 15) have cost estimates dating to 2005; for those projects, an index of 1.37 as specified by WCCTAC's STMP model ordinance was used to escalate the costs to 2016 dollars, and then the inflation rates for years 2016 and 2017 (reported by onesanfrancisco.org) were used to escalate the cost to 2018 dollars.



Technical Coordinating Committee **STAFF REPORT**

Meeting Date: June 21, 2018

| Subject | Incorporating Locally Reviewed Plan Bay Area 2040 Projections 2017 | | | |
|------------------------|--|--|--|--|
| | Land Use into the Contra Costa Transportation Authority Countywide | | | |
| | Travel Demand Forecasting Model | | | |
| Summary of Issues | The Metropolitan Transportation Commission (MTC) adopted the 2017 Regional Transportation Plan (RTP), Plan Bay Area 2040 on July 26, 2017. The land use assumptions used in the RTP analysis will be officially released by MTC/Association of Bay Area Governments (ABAG) as Projections 2017 (P-2017) later this year. As the Congestion Management Agency (CMA) for Contra Costa, the Authority is responsible for maintaining a travel model and land use data set that is consistent with MTC's. The Authority has conducted a local review of the P-2017 land use data, and incorporated comments received from 11 of 20 jurisdictions for inclusion in the Contra Costa Countywide Travel Demand Forecasting Model. | | | |
| Recommendations | Incorporate locally-reviewed P-2017 land use data into the Countywide Model. | | | |
| Financial Implications | N/A | | | |
| Options | Re-open the land use comment review period so that additional comments may be received. | | | |
| Attachments | A. P-2017 Land Use Review Memorandum, dated January 23, 2018 | | | |
| Changes from Committee | | | | |

Background

ABAG updates its land use forecasts for the Bay Area every four years. The forecast generally stretches 20 to 25 years into the future, and is used to drive the travel demand forecasting models that MTC uses to predict future traffic levels and transit ridership. As the CMA for Contra Costa, the Authority is required to maintain a travel model that is consistent with the

regional agency's model and land use. To fulfill this requirement, the Authority created a computerized Countywide Travel Demand Forecasting Model, which it updates from time to time in response to changes in the regional model.

Historically, ABAG released its Projections series every two-years; however, beginning with P-2013, it transitioned to a four-year cycle. MTC/ABAG made significant changes to P-2017 when compared with P-2013. For Contra Costa, 11,000 new households were added for 2040 (100,000 new households in P-2017, compared with 89,000 in P-2013). Similarly, jobs changed considerably as P-2017 began to reflect the post-recession resurgence in tech-sector, service, and construction employment (138,000 new jobs in P-2017, compared with 122,000 in P-2013).

Local Review of Projections 2017 (P-2017)

MTC made the Final Plan Bay Area 2040 land use data available at the Census Tract and Model Traffic Analysis Zone (TAZ) level in late 2017, and the Authority initiated the land use update by disaggregating the household and employment allocations from MTC's 1,454 TAZ system to the Authority's 3,120 TAZ system. The Authority initiated a local review of the TAZ-level forecasts in January 2018, through the TCC, where jurisdictions were provided with spreadsheets, TAZ maps, and Google Earth™ files to assist in the review. The Authority also offered staff and consultant resources in the review for jurisdictions requesting additional support. Comments were due by March 30, 2018. The local review memorandum distributed to local land use planners (and copied to Planning Directors) can be found in Attachment A. Several jurisdictions who requested an extension on the deadline were given additional time to complete their reviews. The table below shows the land use contacts for each jurisdiction, and indicates the date in which comments were transmitted to Authority staff.

| Jurisdiction | Primary Contact | Response Date |
|---------------------|-----------------|---------------|
| City of Antioch | Alexis Morris | 3/30/2018 |
| City of Brentwood | Erik Nolthenius | 4/15/2018 |
| City of Clayton | Mindy Gentry | 2/23/2018 |
| City of Concord | Michael Cass | 4/20/2018 |
| Contra Costa County | Will Nelson | 4/17/2018 |
| Town of Danville | David Crompton | 4/11/2018 |
| City of El Cerrito | Sean Moss | - |
| City of Hercules | Robert Reber | 4/9/2018 |
| City of Lafayette | James Hinkamp | 4/4/2018 |

| City of Martinez | Corey Simon | - |
|-----------------------|---------------------|-----------|
| Town of Moraga | Derek Farmer | 3/20/2018 |
| City of Oakley | Ken Strelo - | |
| City of Orinda | Drummond Buckley | - |
| City of Pinole | Winston Rhodes | - |
| City of Pittsburg | Hector Rojas | - |
| City of Pleasant Hill | Troy Fujimoto | - |
| City of Richmond | Lina Velasco | - |
| City of San Pablo | Rod Simpson | - |
| City of San Ramon | Lauren Barr 3/30/20 | |
| City of Walnut Creek | Andy Smith | 5/30/2018 |

The comments received to-date have been incorporated into the land use database at the TAZ level. Jurisdictional totals for the year 2040 have been preserved, so even jurisdictions that did not submit comments will maintain the same number of households and jobs in the horizon year forecasts; however, some minor adjustments may have been made at the zonal level. This has allowed the 2040 forecast for the County to remain within 1% of ABAG/MTC published totals, which is a requirement under the Congestion Management Program (CMP) legislation. The 2040 forecasts by jurisdiction are shown below. Jurisdictions that did not submit comments on the P-2017 land use will have opportunities in the future to adjust their TAZ allocations, as this is a living database. In addition, when local traffic impact studies are initiated using the model, land use can be adjusted for increased precision of trip generation rates in the project study area.

| | | HOUSEHOLDS | | | EMPLOYMENT | | | |
|--------------|--------|------------|---------|--------|------------|--------|---------|--------|
| | | | Growth | | | | Growth | |
| | | | 2010 to | % | | | 2010 to | % |
| Jurisdiction | 2010 | 2040 | 2040 | Change | 2010 | 2040 | 2040 | Change |
| Antioch | 32,252 | 40,300 | 8,048 | 25% | 20,110 | 25,700 | 5,590 | 28% |
| Brentwood | 16,494 | 26,100 | 9,606 | 58% | 11,620 | 11,990 | 370 | 3% |
| Clayton | 4,006 | 4,100 | 94 | 2% | 1,990 | 2,090 | 100 | 5% |
| Concord | 44,278 | 64,400 | 20,122 | 45% | 54,270 | 95,500 | 41,230 | 76% |
| Danville | 15,420 | 16,020 | 600 | 4% | 11,840 | 13,100 | 1,260 | 11% |
| El Cerrito | 10,142 | 12,100 | 1,958 | 19% | 5,320 | 5,910 | 590 | 11% |
| Hercules | 8,115 | 9,650 | 1,535 | 19% | 4,950 | 5,420 | 470 | 9% |
| Lafayette | 9,223 | 9,970 | 747 | 8% | 8,990 | 9,940 | 950 | 11% |

| | | | | | | | , | |
|----------------|---------|---------|---------|-----|---------|---------|---------|------|
| Martinez | 14,287 | 15,300 | 1,013 | 7% | 20,710 | 26,100 | 5,390 | 26% |
| Moraga | 5,570 | 5,920 | 350 | 6% | 4,570 | 5,700 | 1,130 | 25% |
| Oakley | 10,727 | 16,400 | 5,673 | 53% | 3,410 | 5,350 | 1,940 | 57% |
| Orinda | 6,553 | 6,830 | 277 | 4% | 4,840 | 5,500 | 660 | 14% |
| Pinole | 6,775 | 7,290 | 515 | 8% | 6,700 | 8,500 | 1,800 | 27% |
| Pittsburg | 19,527 | 26,500 | 6,973 | 36% | 11,840 | 15,600 | 3,760 | 32% |
| Pleasant Hill | 13,708 | 14,310 | 602 | 4% | 16,360 | 19,800 | 3,440 | 21% |
| Richmond | 36,093 | 54,900 | 18,807 | 52% | 30,680 | 61,800 | 31,120 | 101% |
| San Pablo | 8,761 | 9,800 | 1,039 | 12% | 7,430 | 9,100 | 1,670 | 22% |
| San Ramon | 25,284 | 30,300 | 5,016 | 20% | 47,950 | 71,800 | 23,850 | 50% |
| Walnut Creek | 30,443 | 37,500 | 7,057 | 23% | 50,860 | 58,100 | 7,240 | 14% |
| Unincorporated | | | | | | | | |
| CCC | 57,706 | 67,700 | 9,994 | 17% | 35,790 | 41,100 | 5,310 | 15% |
| CONTRA COSTA | | | | | | | | |
| TOTAL | 375,364 | 475,390 | 100,026 | 27% | 360,230 | 498,100 | 137,870 | 38% |

Use of the Updated Countywide Model

The updated model will be used for a variety of traffic impact reports, specific plans, General Plan updates and various studies and project analyses by our local partners. The Authority also expects to utilize the updated model for analysis of our large project performance assessment and an update to the Authority's Long-Range Transportation Investment Program (LRTIP) ahead of the 2021 RTP.

| Land Use Review | Task | Responsible Party |
|-----------------|---|---------------------|
| and Model | | |
| Update Schedule | | |
| Date | | |
| June, 2018 | Authority finalizes land use database and forwards to | Authority/Kittelson |
| | Kittelson for incorporation into Countywide Model | |
| June - | Kittelson incorporates land use, tests model, and | Kittelson |
| September, 2018 | provides comparisons with P-2013 model results | |
| October, 2018 | Authority releases updated model for use by Authority | Authority |
| | and others | |



MEMORANDUM

To: Contra Costa Land Use Planners

cc: Planning Directors, RTPC Managers

From: Matt Kelly, CCTA Staff

Date: January 23, 2018

Re: Projections 2017 TAZ-Level Land Use Review for Countywide Model

The Authority is currently updating its Countywide Travel Demand Forecasting Model with the latest land use data from ABAG/MTC, known as Projections 2017 (P-2017), based on the recently adopted RTP – Plan Bay Area 2040. As part of the Model update, the Authority needs your help in reviewing the land use inputs, which contain households and jobs data for years 2010 through 2040. The model's land use database is organized by Traffic Analysis Zone (TAZ), with just over 3,100 zones in the entire model. Each zone contains households and jobs forecasts for each model scenario year (2010, 2020, 2030 and 2040), including finer-grained zones at the PDA-level. Having these zones reviewed by local "experts" for reasonableness allows the model to most accurately forecast future trip generation throughout the County.

The model, using the locally-reviewed land use data, will be utilized for city-level traffic impact analysis reports, general plan updates, analysis of major transportation improvements, as well as for the next round of Action Plan updates and the Countywide Transportation Plan environmental document.

Model land use review materials are included with this memorandum, and include:

- 1. Hard-Copy Tables and Maps: For each jurisdiction we have provided a household forecast table (by TAZ), a jobs forecast table (by TAZ), and a map(s) showing the zone system, and a look-up table for Priority Development Areas.
- 2. Google Earth KML Files: Opening these files allows you to view the TAZ system, grouped by jurisdiction, in Google Earth. Click on a zone, and a window opens that shows the households and jobs forecasts for that zone, along with the growth increment from 2010. KML files showing the Priority Development Areas (PDAs) and

city Spheres of Influence (SOI) boundaries are included for added reference. Additionally, Google Earth allows you to view additional built-in layers and aerial photo history, showing historical images dating back into the 1980's (depending on location).

The Authority is looking for local staff to review household and job allocations for each zone within their jurisdiction ('Jurisdiction' field, and provide feedback to the Authority. Data is also provided for zones within each jurisdiction's Sphere of Influence (SOI), which are highlighted in the tables. These SOI zones are included in neighboring jurisdictions, so any comments on these zones may need to be reconciled with comments from those jurisdictions. You may move households or jobs between zones within your jurisdiction, but keep in mind that Countywide totals must stay consistent within 1% of the ABAG forecast.

Please direct any questions to Matt Kelly at (925) 256-4730 or mkelly@ccta.net. Feedback on the land use should be submitted in writing via email by Friday, March 30th. One-on-one consultations with CCTA staff can also be arranged by contacting Matt at the above-listed number or email.

CCTA appreciates you taking the time for this important review of land use data for the Countywide Travel Demand Model.